

**GOVERNMENT OF KERALA****Abstract**

Local Self Government Department - PMGSY I- Package No. KR 07-09 Parippu Thollayiram-Manchira road, Kottayam - Tender excess - Sanction accorded - Orders issued.

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Local Self Government (DD)Department

G.O.(Ms)No.110/2025/LSGD Dated,Thiruvananthapuram, 30-06-2025

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Read:- 1.G.O(Ms) No.61/2017/LSGD dated 18.03.2017  
2.G.O(Rt)No.1590/2023/LSGD dated 04.08.2023  
3. G.O.(Rt) No.2182/2024/LSGD dated 13.11.2024 .  
4.Letter No.KSRRDA/191/2023-B dated 13.02.2025 & 23.04.2025 from the Chief Engineer, KSRRDA

**ORDER**

Package No. KR 07-09 Parippu - Thollayiram - Manchira Road in Kottayam was sanctioned under PMGSY I Phase V of 2006-07 and the same was awarded to the contractor Sri. K.V. Paulose with the completion period of 12 months from 16.11.2012. During the execution, certain deviations were found necessary for the completion of the work and accordingly the revised proposal was approved for ₹12,18,99,045/- as per the Government order read as 1<sup>st</sup> paper above. But the contractor delayed the work and as the contractor failed to complete the work in time, termination was issued to the contractor with risk and cost on 16/09/2022. Later, Administrative Sanction was accorded for the rearrangement of the balance work as per the DSoR 2018 rates for ₹5,12,72,784/- as per Government order read as 2<sup>nd</sup> paper above.

2. After getting technical sanction, the work was tendered and the contractor Sri. Abdul Jaleel MM quoted 22% above the estimate rate. As the quoted rate was above estimate rate, Government gave direction to rework the estimate in the current rate and subsequently Revised Administrative Sanction was accorded amounting to ₹5,90,69,054/- as

per Government order read as 3<sup>rd</sup> paper above.

3. Accordingly, the tender process was initiated and no response was received in the first tender. A single bid of Sri. Abdul Jaleel M. M. was received, when moved for e-tendering for the above work. Then quotations were again invited but the result was the same. The Technical Scrutiny Committee scrutinized the technical bid and found that the bidder was technically qualified and DSR 2018 + 10% is lowest among the three criteria as per GO(P) No.54/2019/Fin dated 04.05.2019. Then negotiation was sought from the contractor, but the contractor was not willing to negotiate further. Therefore, the Chief Engineer, KSRRDA, as per letter read as 4<sup>th</sup> paper above, has requested to approve the tender excess of ₹1,18,13,810/-, which is 20% above the estimated cost of ₹5,90,69,054/-, for awarding the contract to Sri Abdul Jaleel at ₹7,08,82,864/- including the GST.

4. Government have examined the matter in detail and are pleased to approve the tender excess for a quoted PAC of ₹600.70 lakhs (having a project cost of ₹708.83 lakhs) for the balance work of PMGSY Phase V, 2006 - 07 Package No. KR07-09 Parippu-Thollayiram - Manchira Road in Kottayam district, for which Administrative Sanction was accorded for an estimate PAC of ₹500.59 lakhs (having a total project cost of ₹590.70 lakhs) as per the Government order read as 3<sup>rd</sup> paper above, with overall excess of ₹118.14 lakhs (20% tender Excess) subject to the following conditions:-

(i) Chief Engineer, KSRRDA shall ensure the correctness of the LMR calculation.

(ii) The work shall be completed in a time bound manner. No exclusion / abnormal reduction shall be made to critical items during execution.

(iii) Adequate Budget provision shall be ensured / allotted to meet the tender excess.

By order of the Governor)  
PUNEET KUMAR I A S  
ADDITIONAL CHIEF SECRETARY

To: The Chief Engineer, KSRRDA, Thiruvananthapuram  
The Principal Accountant General (Audit), Kerala, Thiruvananthapuram

The Accountant General (A&E), Kerala, Thiruvananthapuram  
General Administration (SC) Department (vide item No.  
dated )  
Finance (Development) Department (vide 2729606/DEV-3/43/2024-  
FIN dated 07.04.2025)  
Finance (Planning SC) Department  
Web & New Media, I&PRD  
The Director, Information Kerala Mission, Thiruvananthapuram  
Stock File

Forwarded /By order

Signed by

Nisam N

Date: 01-07-2025 10:48:56

Section Officer

Copy to: Private Secretary to Hon'ble Chief Minister  
Private Secretary to Hon'ble Minister for LSGD



രഹസ്യം

**കേരള സർക്കാർ**  
**മന്ത്രിസഭായോഗത്തിന്റെ നടപടിക്കുറിപ്പുകൾ**

**തീയതി : 25-06-2025**

ഫയൽ നം. LSGD-DD1/25/2025/LSGD.

ഇനം നം: 3074

വിഷയം : തദ്ദേശ-സ്വയംഭരണ വകുപ്പ് - ടെൻഡർ എക്സസ് അംഗീകാരം -  
പി.എം.ജി.എസ്.വൈ. I - പാക്കേജ് നമ്പർ കെ.ആർ.07-09 - പരിഷ്  
തൊള്ളായിരം - മാഞ്ചിറ റോഡ്, കോട്ടയം.

തീരുമാനം : കുറിപ്പിലെ നിർദ്ദേശം അംഗീകരിച്ചു.

(ഒപ്പ്)  
പിണറായി വിജയൻ  
മുഖ്യമന്ത്രി  
(ശരിപ്പകർപ്പ്)

  
ഡോ. എ. ജയതിലക്  
ചീഫ് സെക്രട്ടറി

അഡീഷണൽ ചീഫ് സെക്രട്ടറി, തദ്ദേശസ്വയംഭരണ വകുപ്പ്.

**GOVERNMENT OF KERALA**  
**(SRI. PINARAYI VIJAYAN MINISTRY)**  
**NOTE FOR THE COUNCIL OF MINISTERS**

1.	File No.	:	LSGD-DD1/25/2025-LSGD
2.	Department	:	Local Self Government (DD) Department
3.	Subject	:	Approval of tender excess - PMGSY I-Package No. KR 07-09 Parippu Thollayiram – Manchira road , Kottayam
4.	Date of Chief Minister's order for placing before the Council	:	09/06/2025
5.	(i) Does the case involve financial commitments /implications. (ii) If the answer to the above is in the affirmative, whether Finance Department has been consulted and their remarks incorporated in the Council Note	:	Yes Yes
6.	Are any other Departments concerned with the case and if so, have they been consulted and their remarks incorporated in the Note for the Council	:	No
7.	Name of Joint Secretary who submitted the Draft Note	:	Smt.Sheeja R.S
8.	Name of the Additional Chief Secretary who approved the Draft Note	:	Sri. Puneet Kumar
9.	Date of approval of the Draft Note for the Council by the Additional Chief Secretary	:	20.06.2025
10.	Name of the Chief Secretary who approved the Draft Note	:	Dr.A Jayathilak
11.	Date of approval of the Draft Note for the Council by the Chief Secretary	:	24.06.2025
12.	Name of the Minister who approved the Draft Note	:	Sri. M.B Rajesh
13.	Date of approval of the Draft Note for the Council by the Minister	:	24.06.2025
14.	Date of submission of fair copies	:	24.06.2025
15.	Date of decision by the Council of Ministers	:	
16.	Number and date of the G.O/letter communicating the decision.	:	

### **Note for the Council of Ministers**

This note deals with the approval of tender excess for PMGSY I- Package No. KR 07-09 Parippu Thollayiram – Manchira road in Kottayam.

2.The Package No. KR 07-09 Parippu Thollayiram Manchira Road in Kottayam was sanctioned under PMGSY I Phase V of 2006-07 and the same was awarded to the contractor Sri. K.V.Paulose with the completion period of 12 months from 16.11.2012. During the execution, certain deviations were found necessary for the completion of the work and accordingly the revised proposal was approved for ₹12,18,99,045/- as per G.O(MS) No.61/2017/LSGD dated 18.03.2017 . But the contractor delayed the work and as the contractor failed to complete the work in time, termination was issued to the contractor with risk and cost on 16/09/2022. Later Administrative Sanction was accorded for the rearrangement of the balance work in DSoR 2018 for ₹5,12,72,784/- as per G.O(Rt)No.1590/2023/LSGD dated 04/08/2023. After getting technical sanction, the work was tendered and the contractor Sri. Abdul Jaleel MM quoted 22% above the estimate rate. As the quoted rate was above estimate rate, Government gave direction to rework the estimate in the current rate and subsequently Revised Administrative Sanction was accorded amounting to ₹5,90,69,054/- as per G.O.(Rt) No.2182/2024/LSGD dated 13/11/2024 .

3. Accordingly tendering process initiated and no response received in the first tender and a single bid was received in e-Tender. The Technical Scrutiny Committee scrutinized the technical bid and found that the bidder was technically qualified. Thus financial bids was opened and as the contractors quoted rate is above estimate; LMR, DSR 2018 + 10%, and contractors quoted rate is compared as per GO(P) No.54/2019/Fin dated 04.05.2019 and found that the DSR 2018 + 10% rate is lowest among the three criteria. Then quotation was invited and a single bid was received. The Technical Scrutiny Committee scrutinized the technical bid and found that the bidder was technically qualified and DSR 2018 + 10% is lowest among the three criteria as per GO(P) No.54/2019/Fin dated 04.05.2019. Then negotiation was sought from the contractor, but the contractor was not willing to negotiate further. Therefore, the Chief Engineer, KSRRDA has requested to approve the tender excess of ₹1,18,13,810/- for awarding the contract at ₹7,08,82,864/- (20% more than the estimated cost), including GST.

4. When forwarded, Finance Department remarked as follows:-

“If the contractor is unwilling to reduce the rate and Administrative Department feels that no better offer is expected and also considering the 12 years of pendency of work and difficult working condition as stated by the contractor, AD is advised to submit the tender excess proposal of the work "Package No. KR 07-09 Parippu Thollayiram Manchira Road in Kottayam” for a quoted PAC of ₹600.70 lakhs (having a project cost of

₹708.83 lakhs) which is 20.00% above estimate PAC of ₹500.59 lakhs (having a Project cost of ₹590.70 lakhs) with overall excess of ₹118.14 lakhs to the Council of Ministers for approval subject to the following:

a) Chief Engineer, PMGSY shall ensure the correctness of the LMR calculation.

b) The work shall be completed in a time bound manner. No exclusion / abnormal reduction shall be made to critical items during execution.

c) Adequate Budget provision shall be ensured / allotted to meet the tender excess.”

5. Based on the remarks of the Finance Department, the Chief Engineer has reported that the Contractor is not willing to reduce the rate further and there is no chance for getting better offer, since the work was taken up on quotation, after failing to receive any viable bids in tendering and re tendering process. Also ₹ 23.06 Cr. have been allocated as Additional State Share in the state budget of 2025-26 and the Departmental Tender Committee can approve the tender excess, not exceeding the budget provision earmarked for the financial year.

6. Therefore the Hon'ble Chief Minister has ordered to place the matter before the Council of Ministers.



### **Point for decision**

Whether the proposal put forward by the CE, KSRRDA , to sanction the tender excess for a quoted PAC of ₹600.70 lakhs (having a project cost of ₹708.83 lakhs) for the balance work of PMGSY Phase V, 2006 - 07 Package No. KR07-09 Parippu Thollayiram - Manchira Road in Kottayam district, for which Administrative Sanction was accorded for an estimate PAC of ₹500.59 lakhs (having a total project cost of ₹590.70 lakhs) as per G.O.(Rt) No.2182/2024/LSGD dated 13/11/2024, with overall excess of ₹118.14 lakhs (20% tender Excess) may be approved subject to the conditions laid down by the Finance Department?